

**Assumptions for
Integrated Revitalization Programme
for the years 2014 – 2022**

**City of Warsaw
Housing Policy Department
Revitalization Unit**

The Local Revitalization Programme of the capital city of Warsaw for the years 2005 – 2013 has been adopted by Resolution of the Warsaw City Council 8 May 2008 (Resolution No. XXX/995/2008) and is a continuation of the Local Simplified Revitalization Programme of the capital city of Warsaw for the years 2005 – 2013 (Resolution of the City Council no. XLV/1107/2005 of 27.01.2005).

According to the definition adopted in the Local Revitalization Programme, revitalization means the process of spatial, technical, social and economic changes undertaken in public's best interest, aiming at bringing the area out of a crisis situation, restoration of its former functions or finding new functions and development of conditions for its further development with the use of its endogenous features.

A revitalization project means, on the other hand, an action being a part of the revitalization programme, implemented in a specific area and in a specific time, with specific costs and in order to obtain specific results.

57 municipal revitalization projects were reported to the Local Revitalization Programme (until the end of 2012, 21 projects were completed).

In May 2012, the evaluation of the Programme was conducted from which a report was drawn up - Evaluation of progress in the execution of the Local Revitalization Programme for the years 2005 – 2013 (condition as at 2010).

In 2012, the Expert's report was prepared – Analysis of spatial development spheres for the capital city of Warsaw for the needs of Integrated Revitalization Programme of the capital city of Warsaw for the years 2014 – 2020.

In June 2012, 3 debates were held, concerning the future of revitalization in Warsaw

- on 15 June with participation of scientific representatives,
- on 22 June with participation of representatives of non-governmental organisations,
- on 29 June with participation of representatives of trade environment, i.e. urban planners, architects, planners.

Additionally, upon request of participants of the above mentioned debates, a debate was held for all environments interested in the issues of revitalization in Warsaw (12 September 2012).

On the basis of both the discussions, conducted during environmental debates and decisions of participants of the last joint debate, it was decided that:

- Revitalization Programme of Warsaw in the future programming period (Integrated Revitalization Programme the capital city of Warsaw for the years 2014 – 2020) would be an operational document, implementing the provisions of the Strategy of the Capital City of Warsaw.
- Consistent and long-term improvement in life situation of inhabitants of degraded areas should be a priority in the development of Warsaw perceived as an important element of the development strategy for Warsaw – development not to the outside, but to the inside of the city.
- Degraded areas, as driving forces of development, should develop thanks to focused support from the level of the city and the districts, counteract crisis phenomena in the diagnosed areas by integration of spatial, social, environmental and economic actions.
- Areas that lost the previous social, spatial and economic functions must be seen as attractive areas for living, investing and good spatial organization.

Description of Objective 5.5 of the Development Strategy for the capital city of Warsaw indicates the Revitalization Programme as an operational document, concerning the issue of

revitalization in the city, thereby ensuring indication for such perception of the Revitalization Programme. Operational documents, implementing the strategy standard at the level of tasks and projects usually have a shorter time span and more accurately specify the implemented issues, by selecting from among all the areas those which are crucial within this time span. As regards indication for key areas of revitalization, all participants of the debates agreed that the starting point are areas identified so far, which may be found in Micro-Programmes. At the same time it was noticed that not all of these areas are significant to the same extent from the point of view of development of the city as a whole, and consequently the need was reported to prioritise the past crisis areas and to select the key (priority) area for the years to come as to the implementation of the Revitalization Programme.

As regards projects revitalization during debates, the following were emphasized:

- the need for building the system of support for crisis areas by means of municipal projects,
- the need of developing comprehensive projects, related spatially (too many single, scattered projects)
- stronger focus on local initiatives and their use for creating the projects.
- the possibility to include in the Programme the municipal project involving PPP,

Participants of the debates submitted their suggestions and comments concerning the programme management. Namely:

- it was proposed to prepare, in the next programming period (the years 2014 – 2020), one municipal programme with supplementary participation of the districts,
- it was noticed that Warsaw needs a policy (strategy) of revitalization, which would focus packages of the municipal policies with regard to revitalization,
- the revitalization programme should be very clearly associated with strategic documents of the capital city of Warsaw (Development Strategy, Study of the Conditions and Directions of Development),
- emphasis was put on the need for maintaining consistency of the Revitalization Programme with the analysis of potentials of the city and the development concepts of the city,
- in the implementation of the Revitalization Programme, benefits should be expected at the level of the whole city, rather than on a local/district level,
- particular emphasis should be put on coordination and verification of revitalization activities implemented by various units in the city.

Bearing in mind the conclusions arising from the analysis of the strategic documents, evaluation of the revitalization programme, Spatial Expert's Report, conducted debates and past experience concerning revitalization in Warsaw, a decision was made that the **Integrated Revitalization Programme of the capital city of Warsaw for the years 2014-2020** will be a continuation of the Local Revitalization Programme of the capital city of Warsaw for the years 2005-2013. Revitalization Programme for the years 2014-2020 as the operational programme of the Development Strategy for the capital city of Warsaw until 2020 will implement the issues of revitalization in the capital city of Warsaw.

The mission of the Programme, that is **coordination of selected policies of the Capital City of Warsaw in the areas covered by revitalization and support of the districts in conducting actions aimed at restoration to life and sustainable development**

of certain areas that have lost the previous social and economic functions, still remains valid.

The mission of the Programme will be implemented through 4 operational objectives:

- Socio-economic revival by raising the quality of public space, in accordance with the principles of spatial order and aesthetics,
- Development of tourism and culture based on cultural heritage resources,
- Increased safety of the inhabitants, as well as improvement in transport possibilities within housing estates,
- Integration of inhabitants, preventing and counteracting social exclusion.

1) Selection of the priority area for implementation of actions related to revitalization within the Integrated Revitalization Programme for the years 2014 -2020

Experience from implementation of the Local Revitalization Programme in the years 2005-2013, presented in the *Evaluation of progress in the execution of the Local Revitalization Programme of the capital city of Warsaw for the years 2005-2013 – Report. Condition as at 2010*,¹ monitoring of actions conducted throughout the whole period of the program implementation and the stances of the Monitoring Committee determined the revision of the approach to the revitalization processes in the capital city of Warsaw. The report on evaluation demonstrated that the revitalization actions, conducted within the area of the Capital City of Warsaw should be focused on one, selected, priority area of the city. Also, the evaluators and the committee agree that all the presently diagnosed crisis areas (included in the Local Revitalization Programme of the capital city of Warsaw for the years 2005-2013) should be the starting point to continue the Revitalization Programme in the future.

The Integrated Revitalization Programme of the capital city of Warsaw for the years 2014-2020 is to be the answer to the problems of degraded areas in the city, it is to focus actions in the revitalised area so as to improve (include) the degraded area in the functional urban space. In order to implement this objective, it becomes necessary to select key areas, meant for revitalization for the years to come (2014-2020). The present experience indicates that it is not possible to obtain significant revitalization effects without increasing concentration of both the measures and the activities in the selected area. Also, significant and sustainable effects should not be expected in single projects, scattered within the city, whose implementation is, of course, extremely important, but mostly on a local scale. To increase the effect of revitalization in the scale of the city, it is necessary to focus revitalization actions on revitalization areas selected from among those already specified in the Local Revitalization Programme of the capital city of Warsaw for the years 2005-2013.

Strategic documents of the Study of the Conditions and Directions of Spatial Development of the capital city of Warsaw² and the Development Strategy of the capital city of Warsaw until 2020³ do not specify entirely the meaning of particular areas of Warsaw for its development.

¹ "Evaluation of progress in the execution of the Local Revitalisation Programme for the years 2005 – 2013 (condition as at 2010)". Drawn up by a team under the supervision of Mirosław Grochowski. Work ordered by the Housing Policy Office

² Study of the Conditions and Directions of Spatial Development of the capital city of Warsaw; Resolution no. LXXXII/2746/2006 of 10 October 2006 - adoption of the study; Resolution no. L/1521/2009 of 26 February 2009 - revision, supplementation; Resolution no. XCII/2689/2010 of 7 October 2010 - changes in the study

³ Development Strategy of the capital city of Warsaw until 2020 – Resolution No.62nd/1789/2005 of 24 November 2005

In the present Revitalization Programme also not all of the identified areas are significant to the same extent from the point of view of development of the city as a whole.

However, the study indicates development areas of the city by distinguishing three functional zones in Warsaw, i.e. functional zone of the downtown district, the urban zone and the outskirt zone. In the functional zone of the downtown district, there are degraded (crisis) areas of **Praga Północ, Praga Południe, Śródmieście, Wola and Ochota**. In the urban zone - the area of **Targówek, Mokotów, Bielany, Ursus, Bemowo and Włochy**. In the outskirt zone, there are, on the other hand, the areas of **Wawer, Rembertów and Wesoła**. When comparing the Local Revitalization Program with the Study of the Conditions and Directions of Spatial Development of the capital city of Warsaw it can be noted that for balancing the development of the city, crisis areas of Warsaw on the right bank of the Vistula river gain more significance

The Development Strategy of the capital city of Warsaw until 2020 also strictly refers to the division into functional zones of the Capital City of Warsaw, adopted in the Study (Strategy, page 55). It should be assumed that the very location of a particular degraded area within any of the functional zones indicated in the Strategy and the Study affects improvement in its significance for the development of the city.

The Development Strategy of the capital city of Warsaw until 2020 is a strategic document, which, to a large extent, refers to the problem of degraded areas of Warsaw and their revitalization. At this point, the following should be listed: **Strategic objective 1 – Improvement in the quality of life and safety of the inhabitants of Warsaw**, Operational objective 1.3 – Support for development of residential construction and modernization of the existing buildings, Programme 1.3.4 – Revitalization of degraded residential resources; **Strategic objective 2 – Strengthening the sense of identity of inhabitants by care for tradition, development of culture and fostering social activity**, Operational objective 2.1. - Strengthening the tradition of the capital city of Warsaw based on cultural and natural heritage, Programme 2.1.2 – Revitalization of selected degraded fragments of districts, including those of historical importance and, above all, **Strategic objective 5 – Achieving, in Warsaw, permanent spatial order**, Operational objective 5.5 – Revitalization of degraded areas.

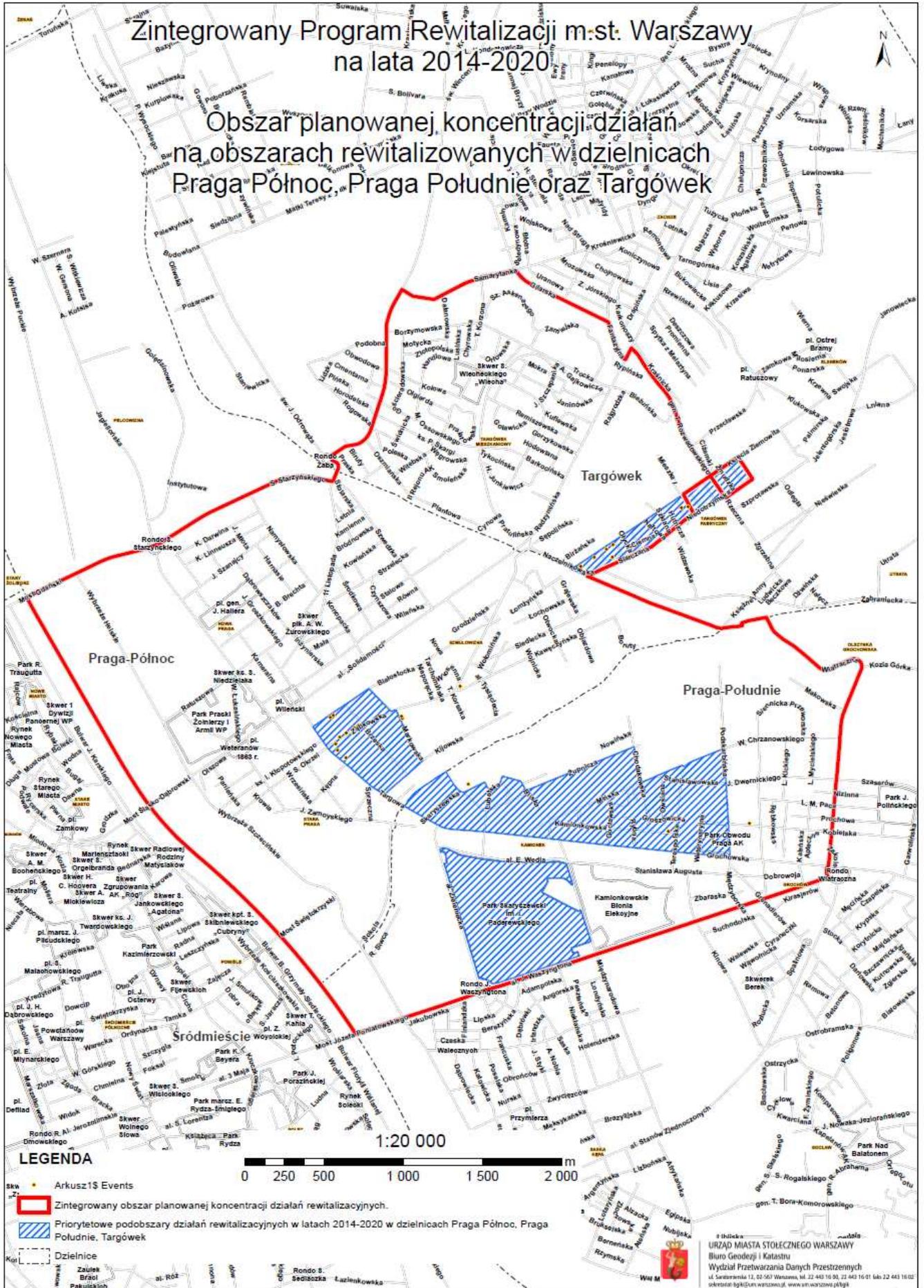
Bearing in mind the functional areas of the capital city of Warsaw indicated in the Study and the Strategy, the Strategy, in particular Objective 5, referring to achieving, in Warsaw, permanent spatial order and spatial integration of the left-bank and the right-bank Warsaw, the mission of the Local Revitalization Programme, the principle of complexity adopted in the Local Revitalization Programme of the capital city of Warsaw and experience from implementation of the Revitalization Programme lead to making a decision on selecting the **priority area**, where measures and actions will be focused for implementation of municipal projects related to revitalization in the years 2014-2020.

Such a priority area, which completely meets the above conditions and is consistent with the spatial and development policy of the city in the years 2014-2020 will be the area of two functional zones: downtown and urban zone of right-bank Warsaw i.e. part of Praga Północ, part of Praga Południe and part of Targówek. The boundary of the area runs along ul. Starzyńskiego to Żaba Roundabout, ul. Św. Wincentego, ul. Samarytanka, ul. Gilarska, ul. Fantazyjna, ul. Radzymińska (the level of ul. Kraśnicka), ul. Kraśnicka (to the railway line), ul. gen. T. Rozwadowskiego, ul. Księcia Ziemowita, ul. Klementowicka, (down to ul. Rzeczna), ul. Rzeczna, ul. Księcia Ziemowita, ul. Dziewanny, (in a straight line to ul. Siarczana), ul. Siarczana, then along the railway line to ul. Wiatraczna, al. Jerzego Waszyngtona to the Vistula river up to ul. Starzyńskiego.

Within the aforementioned area, the following sub-areas were marked out, on which revitalization actions in the years 2014 – 2020 will be planned

- post-industrial sub-area: Targówek Fabryczny within ul. Naczelnikowska – Ziemowita - Klementowicka (Targówek district)
- sub-area: Targówek Mieszkaniowy within ul. Święciańska – Radzymińska Rajgrodzka" (Targówek district)
- sub-area: Mińska –Podskarbińska – Grochowska (Praga Południe district)
- sub-area: Lubelska – Zamoyskiego – Targowa (Praga Południe district)
- sub-area: Park Skaryszewski (Praga Południe district)
- sub-area: Dudziarska Bousing Estate (Praga Południe district) – shis sub-area is not included in the Local Revitalization Programme for the years 2005-2013, it is necessary to diagnose the crisis nature for this sub-area
- sub-area: In Białystok – Markowska – Kijowska – Targowa (Praga Północ district)
- sub-area: Wojnicka- Kawęczyńska - Otwocka (Praga Północ district)
- sub-area: Targowa - Marcinkowskiego - Wybrzeże Szczeińskie - Plac Weteranów (Praga Północ district)

Local Revitalisation Programme of the capital city of Warsaw
 Area of planned focus of activities on revitalized areas in the districts
 of Praga Północ, Praga Południe and Targówek



In the priority area the main projects to be implemented will be general urban projects, while district projects will be their supplementation. Such a concentration of actions will make it possible to achieve better and more permanent development effects across the whole city, and achieving a permanent development effect in the context of the whole of the city is a priority in the revitalization actions for the years 2014-2020.

In connection with the fact that the revitalization actions started by the Revitalization Programme in 2005 are implemented in total in 14 districts of the Capital City of Warsaw, the Integrated Revitalization Programme for the years 2014 – 2020 envisages continuation of revitalization actions in districts covered by the revitalization program for the years 2005-2013. Districts will participate in the Integrated Revitalization Programme on the following conditions:

Participation in the Programme becomes obligatory for the districts of Praga Północ, Praga Południe, Targówek.

Other districts will participate in the Programme on the following conditions:

- participation in the Programme is voluntary,
- crisis areas should be subject to diagnosis – according to selected crisis nature indicators that will be specified in the Integrated Revitalization Programme for the years 2014 -2020
 - diagnostic part prepared by the district along with actions planned for implementation, focused on solving problems in crisis areas until 2020 becomes an integral part of the Programme
- the areas already diagnosed within the Local Revitalization Programme for the years 2005 – 2013 remain in the subsequent edition of the Programme for 2014 -2020. It is not advised to interrupt the started revitalization process in the diagnosed crisis areas. This is, moreover, consistent with the mission of the Programme, which mentions support for the districts in conducting actions aimed at restoration to life and sustainable development of certain areas; only in this way ZPR may be a continuation of RPN.
- districts will continue implementation of revitalization projects already initiated in the years 2005 – 2013,
- districts for "hard" projects, implemented or completed, should present soft projects which will supplement the hard investment projects,
- district projects will be implemented, like previously, from district budgets,
- revitalization coordinators, appointed by virtue of Regulation by the Mayor of the City, remain in the districts,
- new "hard" projects should not be reported to the Programme, unless the ones commenced have already been completed; new projects should be complementary with the completed ones,
- districts will submit semi-annual and annual reports from the implementation of the Programme in their areas, without annual diagnosis of crisis areas.

After approval of the Assumptions for the Integrated Revitalization Programme for the years 2014 – 2020, the Housing Policy Department will prepare guidelines for the districts to prepare materials constituting an integral part of the Programme.

The Integrated Revitalization Programme for the years 2014 – 2020 will be broadly consulted with the inhabitants of Warsaw and only with their approval will it be possible to effectively

implement the scheduled activities. Started and continued discussion⁴ with different social entities of the city will make it possible to include, in the Programme, also actions proposed by these entities. Thanks to the possibility of local environments affecting the shape of the Programme, their stimulation and involvement in social and business renewal of the areas will take place.

2) Mechanism for financing revitalization actions within the Integrated Revitalization Programme for the years 2014

It is planned that the basic source of financing the projects of the Integrated Revitalization Programme for the years 2014-2020 will be the budget of the city of Warsaw using as much co-funding from external funds as possible, in particular from the EU structural funds.

It is assumed that general urban projects, entered into the Integrated Revitalization Programme for the years 2014 – 2020, will be financed from the funds of the budget of the city of Warsaw and will be included in the Long-Term Financial Forecast – attached to the municipal tasks;

It is assumed that district projects (Praga Północ, Praga Południe, Targówek), entered into the Integrated Revitalization Programme 2014 – 2020 implemented in the crisis area which is a priority for the City and which is covered by revitalization, will be financed by the budget of the city of Warsaw and will be included in the Long-Term Financial Forecast – attached to the district tasks;

- it is assumed that projects for the districts of Praga Północ, Praga Południe, Targówek executed within the priority area will be financed from the City budget by financial means that will be added to the budget of the District.

- it is assumed that in the case when the districts of Praga Północ, Praga Południe, Targówek sustain expenses for district projects implemented within the priority area, they will obtain a refund of incurred outlays from the budget of the City, however, these funds can be disbursed only for other tasks related to revitalization.

In the case of other districts that will commence the Integrated Revitalization Programme for the years 2014 – 2020, it is assumed that projects for the scope of revitalization will be financed from the funds of the budget of the District and will be included in the Long-Term Financial Forecast - in district attachments;

It is assumed that projects of external beneficiaries will be co-financed from the external beneficiary's own fund.

External beneficiaries may use EU funds e.g. JESSICA,

It is assumed that for projects of external beneficiaries implemented in the area for revitalization being a priority for the City, the City of Warsaw will prepare mechanisms facilitating implementation of projects.

Principles of using the aforementioned mechanisms will be, each year, presented in separate Resolution of the Council of the Capital City of Warsaw or Regulations of the Mayor of the Capital City of Warsaw.

⁴ Environmental debates took place on 15 June 2012 – participation of representatives of scientific environments, 22 June 2012 – participation of representatives of non-governmental organizations and 29 June 2012 – participation of representatives of trade environment, i.e. urbanists, architects, planners. On 12 September 2012 a common debate was held, in the mixed group of all environments.